## Message Text

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INFO OCT-01 CIAE-00 CU-04 INR-10 NSAE-00 AID-05 USIA-06 AF-10 ARA-10 EA-10 EUR-12 NEA-10 ISO-00 L-03 HA-05 OIC-02 SP-02 /104 R

DRAFTED BY IO/UNESCO:RDFORSTER:JU
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NESCO

E.O. 11652: GDS

TAGS: AORG, UNESCO

SUBJECT:UNESCO MEETING ON DRAFT DECLARATION ON RACE AND RACIAL PREJUDICE

REF: PARIS 9578

1. DEPT. APPRECIATES DEL'S SUCCESSFUL EFFORTS TO ENSURE THAT FINAL TEXT OF DRAFT DECLARATION CONTAINED NO REFERENCE, DIRECT OR INDIRECT, TO RES. 3379 AND DEL'S VIGOROUS AND CONSTRUCTIVE PERFORMANCE THROUGHOUT. WE SEE SERIOUS PROBLEM, HOWEVER, IN WAY IN WHICH CONFERENCE REPORT TO THE 20TH GC IS TO PRESENT LIST OF RESERVATIONS AND 'ARTICLES ON WHICH CONFIDENTIAL

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THERE WAS A LACK OF CONSENSUS; (I.E., PREAMBULAR PARA. 10). IF WE INTERPRET REFTEL PARA 5 CORRECTLY, "ARTICLES ON WHICH THERE WAS A LACK OF CONSENSUS- ARE TO BE SINGLED OUT FOR SPECIAL AND SEPARATE TREATMENT. WE REQUIRE URGENT CLARIFICATION FROM US DEL ON THIS POINT.

2. SUCH DIFFERENTIATION WOULD PREJUDICE U. S. DEL'S

ACHIEVEMENT AT THIS MEETING AND ENCOURAGE REOPENING OF WHOLE QUESTION OF RES. 3379 AT GC, EITHER BY SUGGESTING THIS LANGUAGE WAS REFERRED TO GC FOR RESOLUTION OR BY IMPLYING THAT THIS ISSUE IS SIGNIFICANTLY DIFFERENT FROM OTHER RESERVATIONS AND CAN BE BROUGHT UP ALONE.

- 3. AS DEPT. UNDERSTANDS FACTS, THERE WAS CONSENSUS ADOPTION OF ENTIRE TEXT, WHICH MEANS ALL COUNTRIES PRESENT AGREED TO TEXT DESPITE ADDITIONS OR DELETIONS THEY WOULD HAVE PREFERRED. THUS, REPORT SHOULD EMPHASIZE CONSENSUS ADOPTION. IT SHOULD LIST ALL REPEAT ALL RESERVATIONS WHICH WERE MADE. LONG LIST WOULD DEEMPHASIZE SIGNIFICANCE OF ANY ONE AND MAKE POINT THAT RE-OPENING OF ONE ISSUE IS LIKELY CAUSE OTHERS TO BE RE-OPENED. THIS WILL PERHAPS ENCOURAGE AFRICANS TO OPPOSE ANY ARAB INITIATIVE TO REVIVE RES. 3379 LANGUAGE AT GC.
- 4. IN ADDITION, IT WOULD BE PREFERABLE FOR REFERENCE TO UN RESOLUTIONS (DELETED PARA 10 OF PREAMBLE) NOT TO HEAD LIST, AND THIS IS LOGICAL SINCE THERE WAS AT LEAST ONE RESERVATION (U.S.) WHICH REFERRED TO AN EARLIER PREAMBULAR PARAGRAPH (FIVE). DEPT. BELIEVES VERY STRONGLY THAT CORRECT HANDLING OF REPORT WILL BE IMPORTANT FACTOR IN OUR ABILITY TO PRESERVE DECLARATION IN PRESENT FORM AT 20TH GC. SEEN IN THIS LIGHT, REPORT IS NOT JUST PROCEDURAL MATTER BUT HAS SERIOUS POLITICAL RAMIFICATIONS. CONFIDENTIAL

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5. IF DEPT.'S INTERPRETATION OF REFTEL IS CORRECT, PLEASE ADVISE DEPT. ASAP AND TAKE IMMEDIATE ACTION TO SEE DG M'BOW AND/OR OTHER KEY SECRETARIAT OFFICIALS AND INFLUENTIAL PERMANENT DELEGATIONS, TO URGE THAT REPORT NOT SINGLE OUT "ARTICLES ON WHICH THERE WAS A LACK OF CONSENSUS." YOU SHOULD DISCREETLY REFER TO THE POSSIBLE EFFECTS OF THIS BACKDOOR DEVICE TO TRANSFER RES. 3379 DEBATE TO THE GC ON OUR EFFORTS TO RESTORE FULL FUNDING. DEPT. REQUESTS FULL AND TIMELY REPORTING OF CONSULTATIONS.

6.WE ALSO NEED US DEL'S DETAILED REPORT OF WHAT EXACTLY TRANSPIRED DURING MEETING AND HOW AFRICANS VIEWED THEIR COMMITMENT TO OPPOSE ANY REFERENCE, DIRECT OR INDIRECT, TO RES. 3379. WHEN CHIPS WERE DOWN, AFRICAN COMMITMENT APPEARED TO US TO HAVE BEEN CONSIDERABLY WEAKER THAN WE HAD BEEN LED TO EXPECT.

7. OBVIOUSLY, AFRICAN BEHAVIOR HAS SERIOUS IMPLICATIONS FOR "SPIRIT OF NAIROBI" AND 20TH GC, AT WHICH ARABS AND OTHERS WILL HAVE ANOTHER CHANCE--AND IN MANY WAYS A BETTER ONE, UNLESS WE TAKE VIGOROUS AND EFFECTIVE

ACTION TO FORESTALL THEM--TO INJECT RES. 3379 INTO THE DECLARATION ON RACE.

8. AN ANCILLARY QUESTION--BUT ONE OF CONSIDERABLE IMPORTANCE IN VIEW KEY ROLE PLAYED BY BUREAU IN CRITICAL, FINAL STAGE OF CONFERENCE--IS REASON FOR FAILURE OF U.S. TO BE INCLUDED ON BUREAU. VANCE

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## Message Attributes

Automatic Decaptioning: X Capture Date: 01 jan 1994 Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** 

Concepts: n/a Control Number: n/a Copy: SINGLE Draft Date: 23 mar 1978 Decaption Date: 01 jan 1960 Decaption Note: Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 20 Mar 2014 Disposition Event: Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE075071
Document Source: COP

**Document Unique ID: 00 Drafter:** RDFORSTER:JU Enclosure: n/a Executive Order: GS

Errors: N/A **Expiration:** 

Film Number: D780128-0723

Format: TEL From: STATE

Handling Restrictions: n/a

Image Path: ISecure: 1

Legacy Key: link1978/newtext/t19780331/aaaaazxp.tel

Line Count: 123 Litigation Code IDs: Litigation Codes:

Litigation Codes. Litigation History: Locator: TEXT ON-LINE, ON MICROFILM Message ID: 78afd7be-c288-dd11-92da-001cc4696bcc Office: ORIGIN IO

Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a Page Count: 3
Previous Channel Indicators: n/a

Previous Classification: CONFIDENTIAL Previous Handling Restrictions: n/a Reference: 78 PARIS 9578

Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags:

Review Date: 18 may 2005 Review Event: Review Exemptions: n/a

**Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 3222376 Secure: OPEN Status: NATIVE

Subject: UNESCO MEETING ON DRAFT DECLARATION ON RACE AND RACIAL PREJUDICE

TAGS: AORG, UNESCO

To: PARIS Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS\_Docs/78afd7be-c288-dd11-92da-001cc4696bcc

Review Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

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